

## Agenda Item No. 4.3

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## **MEMORANDUM**

To: CMAP Board

From: CMAP Staff

Date: September 3, 2014

Re: State Legislative Update

Over the summer, Governor Quinn considered numerous bills that passed out of the General Assembly during its spring session. Staff monitored actions taken on bills that impact CMAP's **2014 State**Legislative Framework and Agenda or are of interest to CMAP and its partners. A full list of bills and the Governor's actions is included on the following pages.

Staff wrote several policy updates on recently enacted legislation. An analysis on the \$1.1 billion state capital program showed that while the new revenues authorized by HB 3794 and SB 3224 deliver additional resources for the State, they do not address any of the structural policy issues facing transportation funding in Illinois – namely, the need for steady, reliable revenues and performance-based project selection. Staff also developed a two-part series on local government consolidation. The first policy update, explained the prevalence of special districts in Illinois, reviewed findings of the Local Government Consolidation Commission, and discussed processes established by recent local government discontinuance legislation, HB 5785. The second policy update examined recent local government consolidation efforts in Evanston and River Forest Townships, as well as DuPage County. CMAP will continue to monitor these efforts because GO TO 2040 recommends that metropolitan Chicago pursue coordinated investments and analyze the effects of consolidating local governments.

The General Assembly's fall veto session is scheduled for November 19-21 and December 2-4, 2014.

**ACTION REQUESTED: Informational** 

## September 2014 Legislative Summary

| Subject                            | Bill             | Summary  | Status  | Agency<br>Position |  |  |
|------------------------------------|------------------|--|---|--------------------|--|--|
| PURSUE COORDINATED INVESTMENTS     |                  |  |   |                    |  |  |
| Local<br>Government<br>Dissolution | <u>HB4418</u>    | <ul> <li>Jay Hoffman (D-Belleville)</li> <li>William Delgado (D-Chicago)</li> <li>Prohibits a municipality from closing any facilities that provide fire protection or advanced life support services without the passage of a referendum.</li> <li>To the extent that the legislation would undermine the consolidation</li> </ul>  | 6/25/2014<br>Public Act 98-0666                 | Oppose             |  |  |
|                                    |                  | of local services, it may not support the implementation of GO TO 2040.  |   |                    |  |  |
| Capital Bills                      | HB3794<br>SB3224 | Rep. Michael J. Madigan (D-Chicago) Sens. Toi W. Hutchinson (D-Chicago Heights), Andy Manar (D-Saunton) HB 3794 provides \$1.1 billion in new bond-financed capital spending on transportation, with \$1 billion for IDOT and \$100 million to local governments. SB 3224 authorizes bonding for the \$1.1 billion program.  | 7/22/2014<br>Public Acts 98-0780<br>and 98-0781 |                    |  |  |
| Special District<br>Consolidation  | HB5785           | Jack D. Franks (D-Marengo)  Daniel Biss (D-Skokie)  Provides a process for consolidating a variety of special districts with other governmental units.  GO TO 2040 encourages intergovernmental collaboration and coordinated investments. The legislation provides special districts, counties, and municipalities that have analyzed the effects of consolidation and determined that consolidation would be beneficial with an avenue for implementing consolidation. | 8/18/2014<br>Public Act 98-1002                 | Support            |  |  |
| Local<br>Government<br>Dissolution | <u>SB1681</u>    | Terry Link (D-Waukegan)  Jay Hoffman (D-Belleville)  Establishes a process by which a Regional Fire Protection Agency could be established. Local governments can generally make   | 8/26/2014<br>Public Act 98-1095                 | Oppose             |  |  |

| Subject                      | Bill          | Summary  | Status                          | Agency<br>Position |
|------------------------------|---------------|--|---------------------------------|--------------------|
|                              |               | agreements that have the effect of consolidating services under 5 ILCS 220/3 and 5 ILCS 220/5. Consolidation agreements already established are not subject to the process set forth in this legislation.  |                                 |                    |
|                              |               | The legislation may create a more complicated process for consolidation of services, which does not support GO TO 2040 recommendations for sharing services and efficient governance.  |                                 |                    |
| INCREASE COM                 | MITMENT       | TO PUBLIC TRANSIT  |                                 |                    |
| Bus-on-<br>Shoulder          | <u>HB5664</u> | Robert Rita (D-Blue Island) Martin A. Sandoval (D-Cicero) Transitions the bus-on-shoulder pilot program into a permanent program. It allows bus-on-shoulder projects on both the IDOT and Tollway systems, and requires IDOT to develop rules governing the times and locations of bus-on-shoulder service.  GO TO 2040 calls for increased commitment to public transit, as well as modernization projects that enhance transit service. Bus-on-shoulder allows for relatively cost-effective new transit service in congested corridors. | 8/11/2014<br>Public Act 98-0871 | Support            |
| EXPAND AND II                | MPROVE PA     | ARKS AND OPEN SPACE  |                                 |                    |
| Environmental<br>Restoration | SB3000        | Daniel Biss (D-Evanston) Emily McAsey (D-Romeoville) Establishes the Illinois Natural Resource Restoration Trust Fund to receive funds resulting from litigation or settlement for DNR to investigate, assess, restore, or replace injured or damaged natural resources.   | 8/19/2014<br>Public Act 98-1010 |                    |
| REFORM STATE                 | TAX POLIC     | CY   |                                 |                    |
| Study of State<br>Sales Tax  | SB2612        | Dan Kotowski (D-Park Ridge) Barbara Flynn Currie (D-Chicago) Creates a Use and Occupation Tax Reform Task Force to study   | 8/26/2014<br>Public Act 98-1098 |                    |

| Subject         | Bill      | Summary  | Status             | Agency<br>Position |
|-----------------|-----------|--|--------------------|--------------------|
|                 |           | modernizing the sales tax structure, modify existing provisions on       |                    |                    |
|                 |           | sales tax sourcing, provides for penalties for local governments that do |                    |                    |
|                 |           | not report sales tax rebate agreements to the Illinois Department of     |                    |                    |
|                 |           | Revenue (IDOR), and transfers funds for the purposes of additional       |                    |                    |
|                 |           | audit and compliance staff at IDOR.                                      |                    |                    |
| OTHER BILLS C   | F INTERES | Γ  |                    |                    |
| Ethics Policies | SB3552    | Julie A. Morrison (D-Deerfield)  | 7/21/2014          |                    |
| for County      |           | Sam Yingling (D-Hainesville)   | Public Act 98-0779 |                    |
| Appointees      |           | Provides that a county board may by ordinance adopt a code of            |                    |                    |
|                 |           | conduct regarding the accountability, fiscal responsibility,             |                    |                    |
|                 |           | procurement authority, transparency, and ethical conduct of county       |                    |                    |
|                 |           | appointees in addition to those mandated by law. Code is applicable      |                    |                    |
|                 |           | to the appointees of any unit of local government. The county may        |                    |                    |
|                 |           | establish a process to remove appointees found to have violated the      |                    |                    |
|                 |           | code. Affects DuPage, Kane, McHenry, Will, and Lake Counties in          |                    |                    |
|                 |           | northeastern Illinois.   |                    |                    |

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